

# Queensland Government response to the Queensland Greyhound Racing Industry Commission of Inquiry

June 2015



Prepared by: Department of National Parks, Sport and Racing

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## Foreword

On 16 February 2015, the ABC's Four Corners program aired footage of greyhound trainers using live animals, such as piglets, rabbits and possums for baiting greyhounds (a practice known as 'live baiting'). The footage raised claims of alleged widespread cheating and illegal practices in the greyhound racing industry across Queensland, Victoria and New South Wales.

On 2 March 2015 the Minister for Sport and Racing initiated a three-month System Review into the regulation of the Queensland Greyhound Racing Industry (Systems Review).

On 9 April 2015 the Governor in Council made an order approving the establishment of a Commission of Inquiry under the Commissions of Inquiry Act 1950 with identical terms of reference as the Systems Review.

The Commission had the powers available under the Commissions of Inquiry Act 1950 (Qld). Consequently, the Commission had the power to hold hearings and compel the attendance of witnesses, to take evidence on oath and to have the evidence tested by cross-examination. The power to hold such hearings was only used on two occasions when an important issue needed to be resolved.

Otherwise, the Commission's task was achieved by requiring documentation to be produced, assessing that material, interviewing stakeholders and receiving and evaluating submissions made in relation to various identified areas of interest within the Terms of Reference.

The Commission's work is to be distinguished from the work of the Queensland Police Service (QPS) Taskforce headed by Detective Superintendent Ainsworth, which was established in February 2015, prior to the airing of the Four Corners program. The Taskforce has the express purpose of investigating the issue of live baiting and other matters within the industry and is responsible for laying charges where appropriate. A number of individuals have now been charged and placed before the Court and the work of the Taskforce is ongoing. The role of this Taskforce is quite separate and distinct from the purposes of the Inquiry, which in large measure deals with the broader issue of integrity systems within the industry.

Prior to the completion of the Inquiry's final report, notices of potential adverse findings were given to Racing Queensland (RQ) and to the Office of Racing (OoR) and an opportunity was provided to make full submissions as to why such findings or comments should not be made.

The Commission was established with dedicated legal, business analysis and administrative support resources. The Commission team was specifically designed to ensure that proper governance and work processes were in place to ensure this final report was delivered within the timeline expected by the Queensland Government.

The Commission consisted of five phases. Phase One—Establishment, Phase Two—Exploration, Phase Three—Examination, Phase Four—Construct and Test and Phase Five—Recommend and Report.

The final report of the Commission was delivered to the Premier and Minister for the Arts in June 2015. It set out 15 recommendations aimed at improving integrity and animal welfare in the racing industry.

This document constitutes the Queensland Government's official response to the Inquiry's final report.

## Recommendation 1

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Institutional and functional model for integrity management of the Queensland Racing Industry</b>			
<b>1.1</b> The Commission recommends a new statutory authority be created which is dedicated to ensuring the integrity of the Queensland racing industry.	ACCEPTED  <b>1.1.1</b> Establishment of a new Statutory Body to be known as the Queensland Racing Integrity Commission (QRIC). The QRIC would be established via the Queensland Racing Integrity Bill 2015 (the Integrity Bill).  <b>1.1.2</b> A Racing Integrity Advisor is appointed to advise on implementation of Commission of Inquiry recommendations.	<b>1.1.1</b> QRIC is established by April 2016 (assuming passage of legislation).  <b>1.1.2</b> National Parks, Sport and Racing (NPSR) appointed Racing Integrity Advisor in June 2015.	✓ In progress  ✓✓ Complete
	<b>1.2</b> The Commission recommends the new authority be created as soon as possible and be created in parallel with a review of the Racing Act 2002 (Qld) (Racing Act).	ACCEPTED  <b>1.2.1</b> Authority for the QRIC will be via the Queensland Racing Integrity Bill 2015.  <b>1.2.2</b> Racing Queensland (RQ) integrity staff to take work direction from NPSR Racing Integrity Advisor until QRIC is established. This will bring about the practical separation of integrity and welfare management functions from those concerned with commercial management in advance of legislation change.  <b>1.2.3</b> Review of the Racing Act undertaken in parallel with other legislative amendments necessary to implement the outcomes of the Commission of Inquiry.	<b>1.2.1</b> QRIC is established by April 2016 (assuming passage of legislation).  <b>1.2.2</b> Memorandum of Understanding (MoU) between NPSR and RQ to realign reporting arrangements for RQ integrity and welfare staff. These staff will take direction from NPSR's Racing Integrity Advisor. MoU to be signed in November 2015.  <b>1.2.3</b> Amended Racing Act commences April 2016 (assuming passage of legislation).

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<p><b>1.3</b></p> <p>The Commission recommends consideration be given to the head of power for the new entity to be established in a new Act which will provide for the naming of the entity; commencement; application of other Acts; purpose and objectives; functions of the entity; appointment of a full-time Racing Integrity Commissioner and other staff; accountabilities of the Racing Integrity Commissioner; reporting requirements; financial arrangements; operational issues; delegations and forms; miscellaneous administrative matters and consequential amendments to other Acts.</p>	<p>ACCEPTED</p> <p><b>1.3.1</b></p> <p>Establishment of a new Statutory Body to be known as the QRIC. The QRIC would be established via the Queensland Racing Integrity Bill 2015 (the Integrity Bill). The Chief Executive Officer (CEO) of the QRIC will be the full time Racing Integrity Commissioner.</p> <p><b>1.3.2</b></p> <p>The Integrity Bill also proposes for the Commission to be headed by a statutory Racing Integrity Commissioner.</p>	<p><b>1.3.1(a)</b></p> <p>The Queensland Racing Integrity Bill is passed early in 2016 (subject to Parliamentary processes). The Bill incorporates the matters outlined in recommendation 1.3.</p> <p><b>1.3.1(b)</b></p> <p>QRIC is established by April 2016 (assuming passage of legislation).</p> <p><b>1.3.2</b></p> <p>Full time Racing Integrity Commissioner appointed by April 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p>
<p><b>1.4</b></p> <p>The Commission recommends the new statutory authority be the QRIC and be headed by the statutory position of Racing Integrity Commissioner.</p>	<p>ACCEPTED</p> <p><b>1.4.1</b></p> <p>Establishment of a new Statutory Body to be known as the QRIC. The QRIC would be established via the Queensland Racing Integrity Bill 2015 (the Integrity Bill).</p> <p><b>1.4.2</b></p> <p>The CEO of the QRIC will be the Racing Integrity Commissioner. The Commissioner will be a statutory position.</p>	<p><b>1.4.1</b></p> <p>QRIC is established by April 2016 (assuming passage of legislation).</p> <p><b>1.4.2</b></p> <p>Full time Racing Integrity Commissioner appointed by April 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p>
<p><b>1.5</b></p> <p>The Racing Integrity Commissioner must be a full-time position.</p>	<p>ACCEPTED</p> <p><b>1.5.1</b></p> <p>The statutory position of Racing Integrity Commissioner will be a full time position.</p>	<p><b>1.5.1</b></p> <p>Full time Racing Integrity Commissioner appointed by April 2016.</p>	<p>✓ In progress</p>

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<p><b>1.6</b></p> <p>The QRIC should represent the State and the Racing Integrity Commissioner is to report directly to the Minister responsible for administering the Racing Act.</p>	<p>ACCEPTED</p> <p><b>1.6.1</b></p> <p>The Queensland Racing Integrity Bill contains provisions that will make the QRIC represent the State. The Racing Integrity Commissioner will report directly to the Minister as the CEO of the QRIC.</p>	<p><b>1.6.1</b></p> <p>QRIC is established as a Statutory Body that represents the State and reports directly to the Minister.</p>	<p>✓ In progress</p>
<p><b>1.7</b></p> <p>The QRIC should be distinct from the control body and not form part of the Department.</p>	<p>ACCEPTED</p> <p><b>1.7.1</b></p> <p>The Queensland Racing Integrity Bill 2015 would establish the QRIC as a Statutory Body, which would not form part of any department.</p>	<p><b>1.7.1</b></p> <p>QRIC to be established as a Statutory Body.</p>	<p>✓ In progress</p>
<p><b>1.8</b></p> <p>The control body should focus on the commercial operations of the industry.</p>	<p>ACCEPTED</p> <p><b>1.8.1</b></p> <p>Following the establishment of the QRIC, RQ's role will be to focus on the commercial operations of the industry.</p> <p><b>1.8.2</b></p> <p>RQ integrity staff to take work direction from NPSR Racing Integrity Advisor until QRIC is established. This will bring about the practical separation of integrity and welfare management functions from those concerned with commercial management in advance of legislation change.</p> <p><b>1.8.4</b></p> <p>RQ are to develop and implement a plan to return their operations to an operating surplus.</p> <p><b>1.8.5</b></p> <p>A new board for RQ is to be appointed.</p>	<p><b>1.8.1</b></p> <p>Operations of the control body to be defined in the amended Racing Act.</p> <p><b>1.8.2</b></p> <p>MoU signed between NPSR and RQ to realign reporting arrangements for Racing Queensland integrity and welfare staff. These staff now take direction from NPSR's Racing Integrity Advisor. The MoU was signed in November 2015.</p> <p><b>1.8.4</b></p> <p>RQ to operate at a surplus from 1 July 2016.</p> <p><b>1.8.5</b></p> <p>RQ Board to be appointed by April 2016.</p>	<p>✓ In progress</p> <p>✓✓ Complete</p> <p>✓ In progress</p> <p>✓ In progress</p>

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<p><b>1.9</b></p> <p>The QRIC is recommended to comprise the resources of the following existing entities:</p> <p>(a) The Office of Racing from the Department</p> <p>(b) The Stewarding &amp; Integrity Operations Division from RQ</p> <p>(c) The functions of Grading and Handicapping in the Racing Operations Division from RQ</p> <p>(d) Rotating officers (a total of four) on secondment from the Queensland Police Service (QPS) on staggered 1–2 year terms</p> <p>(e) A reasonable proportion of corporate support function personnel and funding from RQ.</p>	<p>ACCEPTED</p> <p><b>1.9.1</b></p> <p>Staff from RQ, NPSR and the QPS will comprise the new QRIC.</p> <p>Grading and handicapping will remain with RQ as these are principally commercial activities. QRIC will ensure that these activities are carried out by RQ according to law and the Rules of Racing.</p> <p><b>1.9.2</b></p> <p>Staff engagement forums and meetings with key unions on workplace changes to be held.</p>	<p><b>1.9.1</b></p> <p>QRIC is established by April 2016 and is comprised of staff transferred from the areas mentioned in recommendation 1.9 except for RQ’s grading and handicapping staff (assumes successful passage of legislation).</p> <p><b>1.9.2</b></p> <p>Employment transition meetings with individual employees scheduled to commence in November 2015.</p>	<p>✓ In progress</p> <p>✓ In progress</p>

## Recommendation 2

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Operational model for the commercial business of the racing industry</b>			
<b>2.1</b> The Commission recommends that an all codes board be established as the control body for all three codes of racing (Thoroughbred, Harness and Greyhound).	ACCEPTED  <b>2.1.1</b> Revocation of Queensland All Codes Racing Industry Board membership.	<b>2.1.1</b> Revocation of Queensland All Codes Racing Industry Board membership in June 2015.	✓✓ Complete
	<b>2.1.2</b> Appointment of an interim Board chair.	<b>2.1.2</b> Appointed interim Board chair in June 2015.	✓✓ Complete
	<b>2.1.3</b> Rename Queensland All Codes Racing Industry Board to Racing Queensland Board and recruit new members	<b>2.1.3</b> Queensland All Codes Racing Industry Board renamed to Racing Queensland Board and membership appointed by April 2016 (subject to successful passage of the Integrity Bill).	✓ In progress
<b>2.2</b> The board should consist of seven (7) members, all of whom are to be appointed by the Governor in Council.	ACCEPTED  <b>2.2.1</b> Amend the Racing Act to expand the membership of the existing Queensland All Codes Racing Industry Board (to be renamed the Racing Queensland Board) from five to seven members, four of which will be independent of the racing industry.	<b>2.2.1</b> The integrity Bill successfully passes the Queensland Parliament and is successfully proclaimed in early 2016.	✓ In progress
	<b>2.2.2</b> Recruit a new seven member Board.	<b>2.2.2</b> Racing Queensland Board is appointed by April 2016.	✓ In progress



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<p><b>2.3</b></p> <p>Four (4) of the members are to be entirely independent of the racing industry during the period of board membership and to have had no relevant connection to the racing industry (ownership of horses or greyhounds or membership of a race club or organisation) for a period of at least two (2) years prior to appointment.</p>	<p>ACCEPTED</p> <p><b>2.3.1</b></p> <p>Amend the Racing Act to expand the membership of the existing Queensland All Codes Racing Industry Board (to be renamed the Racing Queensland Board) from five to seven members, four of which will be independent of the racing industry.</p> <p><b>2.3.2</b></p> <p>Recruit a new seven member Board.</p>	<p><b>2.3.1</b></p> <p>The integrity Bill successfully passes the Queensland Parliament and is successfully proclaimed in early 2016.</p> <p><b>2.3.2</b></p> <p>The Racing Queensland Board is appointed by April 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p>
<p><b>2.4</b></p> <p>The four members should collectively possess qualifications and experience in the field of accounting, law, business, commercial and marketing development. The Chair and Deputy Chair should be appointed from these four members.</p>	<p>ACCEPTED</p> <p><b>2.4.1</b></p> <p>These criteria will be adopted in recruiting and selecting the Racing Queensland Board.</p>	<p><b>2.4.1</b></p> <p>The Racing Queensland Board is appointed by April 2016 and has four independent members that collectively possess qualifications and experience in the field of accounting, law, business, commercial and marketing development. The Chair and Deputy Chair are appointed from these four members.</p>	<p>✓ In progress</p>
<p><b>2.5</b></p> <p>The remaining three (3) members should have relevant experience in the industry and be drawn, one each, from each of the codes of racing.</p>	<p>ACCEPTED</p> <p><b>2.5.1</b></p> <p>This criteria will be adopted in recruiting and selecting the Racing Queensland Board.</p>	<p><b>2.5.1</b></p> <p>The Racing Queensland Board is appointed by April 2016 with three of the seven members having relevant experience in the industry and are drawn, one each, from each of the codes of racing.</p>	<p>✓ In progress</p>
<p><b>2.6</b></p> <p>The individual code boards established under section 9BO of the Racing Act should be abolished.</p>	<p>ACCEPTED</p> <p><b>2.6.1</b></p> <p>Revocation of membership of code boards.</p> <p><b>2.6.2</b></p> <p>The individual code boards would be abolished with the passage of the Integrity Bill.</p>	<p><b>2.6.1</b></p> <p>Revocation of Queensland All Codes Racing Industry Board membership occurred in June 2015.</p> <p><b>2.6.2</b></p> <p>The integrity Bill successfully passes the Queensland Parliament and is successfully proclaimed in early 2016.</p>	<p>✓✓ Complete</p> <p>✓ In progress</p>

## Recommendation 3

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>The detecting, assessing, mitigating and prosecution of all breaches of the Racing Act or any other relevant Act</b>			
<p><b>3.1</b></p> <p>The Commission recommends that when the review of the Racing Act is carried out, there be a similar review of the Animal Care and Protection Act 2002 (Qld) (ACPA) and Criminal Code (Qld) with a view to:-</p> <p>(i) Eliminating duplication of the offence creating provisions in each piece of legislation;</p> <p>(ii) Coordinating and rationalising the powers and designated roles of inspectors (under the ACPA), police officers, integrity officers and stewards (under the Racing Act and the proposed new QRIC structure) to enter premises, search for, seize and deal with evidence of the commission of offences and breaches of the rules of racing and commence prosecutions; and</p> <p>(iii) Making provision for the reporting of instances of breaches of the ACPA, Criminal Code, the Racing Act and the rules of racing, between agencies pursuant to a protocol established by MoU entered into by the RSPCA, Biosecurity Queensland, the QPS and the QRIC.</p>	<p>ACCEPTED</p> <p><b>3.1.1</b></p> <p>On proclamation, Integrity Bill would amend Animal Care and Protection Act 2001 (ACPA) and create the new Racing Integrity Act which will include provisions that provide for:</p> <ul style="list-style-type: none"> <li>• information sharing powers between QPS, ACPA inspection/ authorised officers and QRIC authorised officers;</li> <li>• standardisation of offence provisions ensuring authorised officers can investigate an ACPA offence where it relates to a licensed animal as defined under the Integrity Bill.</li> </ul> <p><b>3.1.2</b></p> <p>The existing MoU between RSPCA, Biosecurity Queensland and QPS scheduled for review by QRIC once established to ensure inclusion and access to arrangements.</p> <p><b>3.1.3</b></p> <p>Racing Integrity Advisor is in discussions with Racing Victoria over adoption of their intelligence and case management system to ensure best practices are implemented.</p>	<p><b>3.1.1</b></p> <p>The integrity Bill successfully passes the Queensland Parliament and is successfully proclaimed in early 2016.</p> <p><b>3.1.2</b></p> <p>MoU between RSPCA, Biosecurity Queensland and QPS to be reviewed by QRIC post its establishment.</p> <p><b>3.1.3</b></p> <p>Racing Integrity Advisor liaising with Racing Victoria.</p>	<p>✓ In progress</p> <p>Not yet commenced</p> <p>✓ In progress</p>

## Recommendation 4

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>The tracking of greyhounds from birth to leaving the racing industry</b>			
<p><b>4.1</b></p> <p>The Commission recommends that a review be carried out of the adequacy of the current rules of racing (GAR and LR) to ascertain whether the rules enable individual greyhounds to be traced at all times during their lifecycle. It is recommended that there be a requirement that each pup be registered as soon as ear branding and micro chipping is possible so that the greyhound is fully traceable from this time.</p>	<p>ACCEPTED</p> <p><b>4.1.1</b> National rules were amended from 1 July 2015 regarding Registration of Litters, vaccination protocol, deceased pups and greyhound retirement. A review is underway of National Rules to identify necessary amendments to local rules is in progress.</p> <p><b>4.1.2</b> Data cleansing of OzCHASE records to be undertaken.</p> <p><b>4.1.3</b> Development of greyhound logbook policy. Currently at draft stage to address all events including microchipping, injury, veterinary consultations etc.</p> <p><b>4.1.4</b> Development of the proforma log book.</p>	<p><b>4.1.1</b> Review of National Rules to be completed by April 2016.</p> <p><b>4.1.2</b> OZCHASE data reviewed and updated in November 2015.</p> <p><b>4.1.3</b> Draft policy planned for implementation by March 2016.</p> <p><b>4.1.4</b> Proforma log book completion by January 2016.</p>	<p>✓ In progress</p> <p>✓✓ Complete</p> <p>✓ In progress</p> <p>✓ In progress</p>

## Recommendation 5

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>The tracking of greyhounds from birth to leaving the racing industry</b>			
<p><b>5.1</b></p> <p>The Commission recommends that there be a requirement that the QRIC maintain a database of information such as OzCHASE, available to the public upon request and payment of a reasonable fee, to enable the identification of a particular greyhound from the time it is registered, as contemplated in Recommendation 4 above, until it leaves the industry or is deceased whether or not it ever races.</p>	<p>ACCEPTED</p> <p><b>5.1.1</b> OzCHASE, has been adopted as Queensland's greyhound database.</p> <p><b>5.1.2</b> Enhancement to OzCHASE currently in development. Enhancements will be adopted by QRIC.</p> <p><b>5.1.3</b> Establishment of a working party to review registration fee structure to include a component for Greyhound Adoption Program as industry contribution to rehoming.</p> <p><b>5.1.4</b> The working party is also undertaking feasibility analysis of component to registration to be 'refunded' to registered owner on correct retirement and rehoming actions being taken.</p>	<p><b>5.1.1</b> Adoption of OzCHASE as Queensland's greyhound database in November 2015.</p> <p><b>5.1.2</b> Implementation of enhancements to OzCHASE. Scoping underway and timeframes not yet established.</p> <p><b>5.1.3</b> Working party review of greyhound registration fee structure and policy by March 2016.</p> <p><b>5.1.4</b> Working party review of greyhound registration fee structure and policy by March 2016.</p>	<p>✓✓ Complete</p> <p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p>

## Recommendation 6

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>The tracking of greyhounds from birth to leaving the racing industry</b>			
<p><b>6.1</b></p> <p>The Commission recommends that such a database include details of injuries suffered by greyhounds during the course of racing. If a dog is then euthanased, even if this occurs after race day, that fact be recorded as well. This data should also be available to the public upon request.</p>	<p>ACCEPTED</p> <p><b>6.1.1</b></p> <p>RQ has implemented a greyhound injury tracking system.</p> <p><b>6.1.2</b></p> <p>Greyhound injury data will be migrated to the OzChASE system once enhancements occur.</p>	<p><b>6.1.1</b></p> <p>Greyhound injury tracking system has been implemented by RQ.</p> <p><b>6.1.2</b></p> <p>Greyhound injury data migrated to OzCHASE after further enhancements occur. Timeframe not yet established.</p>	<p>✓✓ Complete</p> <p>✓ In progress</p>

## Recommendation 7

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>The tracking of greyhounds from birth to leaving the racing industry</b>			
<p><b>7.1</b></p> <p>The Commission recommends that forms for the reporting of the greyhound's whereabouts and status (whelping, ear branding, micro chipping, registration, transfer of ownership, relocation, retirement, re homing and death) should be redesigned to permit any of these occurrences to be reported on the one standardised form. The form should make it plain that sufficient information is required to enable the dog and/or person responsible for it to be located.</p>	<p>ACCEPTED</p> <p><b>7.1.1</b></p> <p>Forms will be redesigned.</p>	<p><b>7.1.1</b></p> <p>Forms redesigned to allow the reporting of the greyhound's whereabouts and status (whelping, ear branding, micro chipping, registration, transfer of ownership, relocation, retirement, re-homing and death). Any of these occurrences can be reported on the one standardised form. The form will make it plain that sufficient information is required to enable the dog and/or person responsible for it to be located. Form will be redesigned by December 2015.</p>	<p>✓ In progress</p>

## Recommendation 8

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Overbreeding of greyhounds and the issue of wastage</b>			
<p><b>8.1</b></p> <p>The Commission recommends that the breeding incentive program, QGreys, be discontinued and that the money currently funding that program be redirected to the Greyhound Adoption Program (GAP) or similar animal welfare initiative.</p>	<p>ACCEPTED</p> <p><b>8.1.1</b> QGreys Program to be abolished.</p> <p><b>8.1.2</b> Divert funding to the Greyhound Adoption Program.</p> <p><b>8.1.3</b> Expansion of the Greyhound Adoption Program into North Queensland.</p>	<p><b>8.1.1</b> QGrey incentive program abolished in June 2015.</p> <p><b>8.1.2</b> Funding diverted to the Greyhound Adoption Program in June 2015.</p> <p><b>8.1.3</b> The Greyhound Adoption Program extended into North Queensland October 2015.</p>	<p>✓✓ Complete</p> <p>✓✓ Complete</p> <p>✓✓ Complete</p>

## Recommendation 9

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Overbreeding of greyhounds and the issue of wastage</b>			
<p><b>9.1</b></p> <p>The Commission recommends that the Racing Act and or the rules of racing be amended to provide for the welfare of greyhounds in the possession of an owner/ trainer who has been disqualified from holding a licence because of misconduct.</p>	<p>ACCEPTED</p> <p><b>9.1.1</b></p> <p>This matter will be considered by QRIC once formed.</p> <p><b>9.1.2</b></p> <p>The proposed Racing Integrity Bill would provide authorised officers with powers to issue animal welfare directions to a person who the authorised officer reasonably believes has committed or is committing or is about to commit an animal welfare offence under the Animal Care and Protection Act 2001 and the Racing Integrity Bill and specific animal welfare offence provisions under the Criminal Code. This will empower authorised officers to respond to any concerns relating to the welfare of greyhounds including those greyhounds not just those greyhounds that are under the control of a disqualified owner or trainer.</p>	<p><b>9.1.1</b></p> <p>Review of effectiveness of policy completed and need for local rules of racing amendment identified by June 2016.</p> <p><b>9.1.2</b></p> <p>Legislation amendments proposed in Racing Integrity Bill and the Animal Care and Protection Act 2001 authorise greater operational intervention authority by April 2016 (subject to Parliamentary processes).</p>	<p>✓ In progress</p> <p>✓ In progress</p>
<p><b>9.2</b></p> <p>Whilst it is currently possible to transfer ownership of a greyhound to another person approved by the control body, there is no provision preventing the disqualified person from simply disposing of the animal, as long as it is done humanely.</p>	<p>ACCEPTED</p> <p><b>9.2.1</b></p> <p>The QRIC, once formally established, and RQ will consider the necessary changes to the rules of racing and procedures to facilitate this outcome.</p>	<p><b>9.2.1</b></p> <p>Review of procedures and identification of amendment to relevant rules of racing by June 2016.</p>	<p>✓ In progress</p>
<p><b>9.3</b></p> <p>The rules should be amended to provide for the owner in the first instance to be required to be responsible for the cost of the care of the dog until suitable arrangements can be made for its ongoing welfare including by way of re-homing. Where the owner defaults in this obligation, the cost should be borne by the industry from a fund established for such purposes.</p>	<p>ACCEPTED</p> <p><b>9.3.1</b></p> <p>The QRIC, once formally established, and RQ will consider the necessary changes to the rules of racing and procedures to facilitate this outcome.</p>	<p><b>9.3.1</b></p> <p>Review of procedures and identification of amendment to relevant rules of racing by June 2016.</p>	<p>✓ In progress</p>



## Recommendation 10

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Overbreeding of greyhounds and the issue of wastage</b>			
<p><b>10.1</b></p> <p>The Commission recommends that when a greyhound pup is registered as contemplated by Recommendation 4 above, the required registration fee should include a component for the future welfare of the dog. It is clearly unacceptable to breed dogs for racing and not take responsibility for the welfare of all dogs which are bred, irrespective of their racing ability.</p>	<p>ACCEPTED</p> <p><b>10.1.1</b></p> <p>Establishment of a working party to review the registration fee structure to include a component for Greyhound Adoption Program as industry contribution to rehoming. The feasibility will also be examined of refunding the fee where registered owners correctly retire and rehome their animals.</p>	<p><b>10.3.1</b></p> <p>Working party review of greyhound registration fee structure and policy complete by March 2016.</p>	<p>✓ In progress</p>
<p><b>10.2</b></p> <p>The quantum of this fee should be assessed to be an amount which is significant enough to reinforce the importance of animal welfare within the industry.</p>	<p>ACCEPTED</p> <p><b>10.2.1</b></p> <p>Establishment of a working party to review the registration fee structure to include a component for Greyhound Adoption Program as industry contribution to rehoming. The feasibility will also be examined of refunding the fee where registered owners correctly retire and rehome their animals.</p>	<p><b>10.2.1</b></p> <p>Working party review of greyhound registration fee structure and policy complete by March 2016.</p>	<p>✓ In progress</p>
<p><b>10.3</b></p> <p>The fee would attach to each greyhound during its involvement in the industry and there would need to be administrative arrangements developed to provide for the transfer of the fee whenever ownership changed. The fee would in part be refundable to the last licensee responsible for the fee upon the QRIC being satisfied that appropriate arrangements had been made for the welfare of the dog.</p>	<p>ACCEPTED</p> <p><b>10.3.1</b></p> <p>Establishment of a working party to review the registration fee structure to include a component for Greyhound Adoption Program as industry contribution to rehoming. The feasibility will also be examined of refunding the fee where registered owners correctly retire and rehome their animals.</p>	<p><b>10.3.1</b></p> <p>Working party review of greyhound registration fee structure and policy complete by March 2016.</p>	<p>✓ In progress</p>
<p><b>10.4</b></p> <p>The data reflecting these circumstances should also be maintained and retained by the QRIC in an official database such as OzChASE. The data should also be available to the public upon requires and the payment of a reasonable fee.</p>	<p><b>10.4.1</b></p> <p>Implementation of the planned OzCHASE enhancements will enable better data capture and provide a public access portal.</p>	<p><b>10.4.1</b></p> <p>Implementation of enhancements to OzCHASE. Scoping underway and timeframes not yet established.</p>	<p>✓ In progress</p>

## Recommendation 11

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Overbreeding of greyhounds and the issue of wastage</b>			
<p><b>11.1</b></p> <p>The Commission recommends that materials placed on the control body website (which currently include information concerning breeding practices) be enlarged to include information relating to the socialisation of greyhound pups. In addition, it is recommended that applicants for a breeder's licence or the renewal of such a licence be required to complete a written assessment demonstrating their knowledge and understanding of these materials.</p>	<p>ACCEPTED</p> <p><b>11.1.1</b></p> <p>Establishment of a working party to develop minimum breeding, housing, kennels and trial track standards to be published on RQ website.</p> <p><b>11.1.2</b></p> <p>Development of training and education package for licensed participants aligned to Greyhounds Australasian national animal welfare strategy.</p> <p><b>11.1.3</b></p> <p>National alignment of license categories across lifespan of greyhounds to address specific skills and qualifications needed to provide for greyhounds at each stage of life.</p> <p><b>11.1.4</b></p> <p>Any new qualifications and skills are to be assessed by Agifood Skills Council (Australian Industry Skills Council) for endorsement prior to inclusion in the National Racing Training Package.</p> <p><b>11.1.5</b></p> <p>RQ to publish information on juvenile socialisation of greyhound pups on its website.</p>	<p><b>11.1.1</b></p> <p>Minimum standards policy approved and published on RQ website by December 2015.</p> <p><b>11.1.2</b></p> <p>Training package aligned with Greyhound Australasian national animal welfare strategy by March 2016.</p> <p><b>11.1.3</b></p> <p>Training package aligned with Greyhound Australasian national animal welfare strategy by March 2016.</p> <p><b>11.1.4</b></p> <p>Qualifications and skills of National Racing Training Package endorsed by March 2016.</p> <p><b>11.1.5</b></p> <p>RQ to publish juvenile socialisation of greyhound pups on website by January 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p>

## Recommendation 12

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Overbreeding of greyhounds and the issue of wastage</b>			
<p><b>12.1</b></p> <p>The Commission recommends that a further, lower class of racing be made available for greyhounds which for a variety of reasons may not be competitive and thus forced into retirement from the industry. Such a proposal would require a set of grading rules to ensure the fairness of such a class of racing. This initiative, if successful would extend the racing career of many greyhounds and ease the burden of numbers that need rehoming.</p>	<p>ACCEPTED</p> <p><b>12.1.1</b></p> <p>Review of master class races undertaken by Racing Queensland. Regular Masters Race Program held at Albion Park for remainder of 2015. State-wide expansion of events, currently at Bundaberg, Rockhampton, Townsville and Ipswich.</p> <p><b>12.1.2</b></p> <p>Long-term monitoring of impacts of Masters Racing to greyhound welfare by Racing Queensland and Office of Racing Integrity Advisor.</p>	<p><b>12.1.1</b></p> <p>RQ delivery of regular Masters class greyhound racing throughout state in November 2015.</p> <p><b>12.1.2</b></p> <p>Long-term monitoring of impacts to greyhound welfare from Masters Racing.</p>	<p>✓✓ Complete</p> <p>✓ In progress</p>

## Recommendation 13

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Licensing</b>			
<p><b>13.1</b></p> <p>The Commission recommends that the rules of racing be amended to make it a requirement that licensed persons proposing to break in, pre-train, train or trial greyhounds submit a statutory declaration nominating the location, date and time such an activity occurred, and setting out the method employed.</p>	<p>ACCEPTED</p> <p><b>13.1.1</b></p> <p>QRIC (once established) will lead a working party to consider a registration or licensing process for tracks to be used for breaking in, pre-training, training or trialling of greyhounds.</p> <p><b>13.1.2</b></p> <p>Development of minimum standards for training tracks.</p> <p><b>13.1.3</b></p> <p>Implementation of standard log book requirements for greyhounds.</p>	<p><b>13.1.1 (a)</b></p> <p>Implementation of licensing process for greyhound tracks being used for breaking in, pre-training, training or trialling by February 2016.</p> <p><b>13.1.1 (b)</b></p> <p>RQ amendments of local rules of racing to reflect track licensing requirements by February 2016.</p> <p><b>13.1.2</b></p> <p>Publication of training track minimum standards by February 2016.</p> <p><b>13.1.3</b></p> <p>Standard log book implemented by January 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p> <p>✓ In progress</p>
<p><b>13.2</b></p> <p>The owner should also be required to countersign the declaration verifying the information. The rules should provide for an offence of giving false or misleading information or of having failed to provide any or all of the required information.</p>	<p>ACCEPTED</p> <p><b>13.2.1</b></p> <p>Proposed track licensing arrangements will require owner/s operators to submit a statutory declaration, declaring that no breaches of any legislation have been or will be committed on the facility and further that in the past, for existing facilities no such breaches or practices (including animal cruelty) have been undertaken at the facility.</p>	<p><b>13.2.1 (a)</b></p> <p>Implementation of licensing process for greyhound tracks to be used for breaking in, pre-training, training or trialling by February 2016.</p> <p><b>13.2.1 (b)</b></p> <p>RQ amendments of local rules of racing to reflect track licensing requirements by February 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p>

## Recommendation 14

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Licensing</b>			
<p><b>14.1</b></p> <p>The Commission recommends that the rules of racing be amended to provide for a requirement that all licensees maintain an official log book containing full details of all notifiable activities in which they may be engaged.</p>	<p>ACCEPTED</p> <p><b>14.1.1</b></p> <p>Log book policy developed requiring a log book for each individual dog that records all events, such as microchipping, injuries, veterinary consultations etc through to retirement.</p> <p><b>14.1.2</b></p> <p>Development of the proforma standard log book.</p>	<p><b>14.1.1</b></p> <p>Approval of policy by March 2016.</p> <p><b>14.1.2</b></p> <p>Release of approved standard log book by March 2016.</p>	<p>✓ In progress</p> <p>✓ In progress</p>
<p><b>14.2</b></p> <p>This should include, notification of the bitch being serviced, whelping including any veterinary treatment provided, ear branding, micro chipping and consequent registration of the litter and each pup, transfer of ownership, disposal (by whatever means), breaking in, pre-training, training, trialling, nomination for each racing activity and the results of such, injuries and treatments proffered, retirement and the details of what happened to the dog, rehoming and death. The details should also identify all persons involved in these activities.</p>	<p>ACCEPTED</p> <p><b>14.2.1</b></p> <p>Log book policy developed requiring a log book for each individual dog that records all events, such as microchipping, injuries, veterinary consultations etc through to retirement.</p>	<p><b>14.2.1</b></p> <p>Approval of policy by March 2016.</p>	<p>✓ In progress</p>
<p><b>14.3</b></p> <p>The log books should be required to be maintained contemporaneously with each entry signed and dated, be retained for a period of five years and be available for production upon request by an investigator.</p>	<p>ACCEPTED</p> <p><b>14.3.1</b></p> <p>Development of the proforma standard log book.</p>	<p><b>14.3.1</b></p> <p>Release of approved standard log book by March 2016.</p>	<p>✓ In progress</p>

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<p><b>14.4</b></p> <p>The rules should provide that it is an offence to fail to maintain or produce the log book or to fail to have an up to date log book.</p>	<p>ACCEPTED</p> <p><b>14.4.1</b></p> <p>Log book policy developed requiring a log book for each individual dog that records all events, such as microchipping, injuries, veterinary consultations etc through to retirement.</p>	<p><b>14.4.1</b></p> <p>Approval of policy by March 2016.</p>	<p>✓ In progress</p>
<p><b>14.5</b></p> <p>There should be a regular regime of inspection of log books carried out in conjunction with inspection of licensee's facilities.</p>	<p>ACCEPTED</p> <p><b>14.5.1</b></p> <p>Log book policy developed requiring a log book for each individual dog that records all events, such as microchipping, injuries, veterinary consultations etc through to retirement.</p>	<p><b>14.5.1</b></p> <p>Approval of policy by March 2016.</p>	<p>✓ In progress</p>

## Recommendation 15

Commission of Inquiry Recommendation	Queensland Government Response	Key Performance Indicator	Status
<b>Training tracks</b>			
<p><b>15.1</b></p> <p>The Commission recommends that the rules of racing be reviewed to ensure that any activity of breaking in, pre-training, training or trialling is only permitted at registered tracks and in the presence of a person registered as the operator of the track or a person duly authorised by that person to supervise the activity.</p>	<p>ACCEPTED</p> <p><b>15.1.1</b></p> <p>QRIC (once established) will lead a working party to consider a registration or licensing process for tracks to be used for breaking in, pre-training, training or trialling of greyhounds.</p>	<p><b>15.1.1</b></p> <p>Implementation of licensing process for greyhound tracks being used for breaking in, pre-training, training or trialling by February 2016.</p>	<p>✓ In progress</p>

